

BURBANK2035

Final Environmental Impact Report - Addendum No. 1



ATTACHMENT A 1

BURBANK2035

Final Environmental Impact Report - Addendum No. 1



State Clearinghouse #2010021004

Prepared for:

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1 Introduction

The 2014-2021 Housing Element, a policy document, has been prepared as required by State law to address the City of Burbank's housing needs for the region as designated by the Southern California Association of Governments (SCAG). The Housing Element addresses housing needs, constraints to housing development, housing resources, and a housing plan. The City of Burbank (the City) has prepared this Addendum pursuant to the California Environmental Quality Act, or CEQA (Public Resources Code Section 21000 *et seq.*), make changes and additions to the Burbank2035 EIR necessary to incorporate the 2014-2021 Housing Element into the *Burbank2035* General Plan. The City previously certified an Environmental Impact Report (EIR), State Clearinghouse No. 2010021004, for the comprehensive update of the Burbank General Plan. The complete description of the General Plan Update is found in Section 3, Project Description, of the EIR.

2 Project Background

The corporate limits of the City of Burbank encompass approximately 17.1 square miles in central Los Angeles County. The City is located approximately 12 miles north of downtown Los Angeles. The *Burbank2035* General Plan defines long-term community goals, decision-making policies, and implementation programs through text and maps in six elements: Air Quality and Climate Change, Land Use, Mobility, Noise, Open Space and Conservation, and Safety. The *Burbank2035* General Plan also includes a Plan Realization Element that contains all of the implementation programs for *Burbank2035*. The Element will guide decision makers in the effort to put into practice the adopted goals and policies outlined in the *Burbank2035* General Plan.

On February 19, 2013, by Resolution No. 28,592, the Burbank City Council certified the Final EIR for the *Burbank2035* General Plan (Project No. 06-0200995) and Greenhouse Gas Reduction Plan (Project No. 10-0007318), adopted environmental findings pursuant to CEQA, adopted a Statement of Overriding Considerations, adopted the Mitigation Monitoring and Reporting Program (MMRP), and approved the *Burbank2035* General Plan. The Notice of Determination (NOD) was filed on February 21, 2013 and was received and properly posted by the Clerk of the Board of the County of Los Angeles on February 21, 2013.

The 2014-2021 Housing Element is an amendment to *Burbank2035* General Plan and has been prepared as required by State law to address the City's housing needs for the fifth housing element cycle for the SCAG region. State law requires all housing elements to address four key topics: housing needs, constraints to housing development, housing resources, and a housing plan. A Housing Element is a policy document that addresses current and projected future housing needs, and the City's goals, policies, and programs to address those identified needs.

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3 Purpose of Addendum

CEQA authorizes a Lead or Responsible Agency to prepare an Addendum to a previously certified EIR if some changes or additions are necessary to a previously analyzed project and none of the conditions described in CEQA Guidelines §15162 requiring the preparation of a Subsequent EIR or CEQA Guidelines §15163 requiring the preparation of a Supplement to an EIR are met.

Pursuant to Section 15162 of the CEQA Guidelines, a Subsequent EIR or Negative Declaration may only be prepared if:

- (a) *When an EIR has been certified or a negative declaration adopted for a project, no subsequent EIR shall be prepared for that project unless the lead agency determines, on the basis of substantial evidence in the light of the whole record, one or more of the following:*
 - (1) *Substantial changes are proposed in the project which will require major revisions of the previous EIR or negative declaration due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects;*
 - (2) *Substantial changes occur with respect to the circumstances under which the project is undertaken which will require major revisions of the previous EIR or negative declaration due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects; or*
 - (3) *New information of substantial importance, which was not known and could not have been known with the exercise of reasonable diligence at the time the previous EIR was certified as complete or the negative declaration was adopted, shows any of the following:*
 - (A) *The project will have one or more significant effects not discussed in the previous EIR or negative declaration;*
 - (B) *Significant effects previously examined will be substantially more severe than shown in the previous EIR;*
 - (C) *Mitigation measures or alternatives previously found not to be feasible would in fact be feasible and would substantially reduce one or more significant effects of the project, but the project proponents decline to adopt the mitigation measure or alternative; or*
 - (D) *Mitigation measures or alternatives which are considerably different from those analyzed in the previous EIR would substantially reduce one or more significant effects on the environment, but the project proponents decline to adopt the mitigation measure or alternative.*
- (b) *If changes to a project or its circumstances occur or new information becomes available after adoption of a negative declaration, the lead agency shall prepare a subsequent EIR if required under subdivision (a). Otherwise the lead agency shall determine whether to prepare a*

subsequent negative declaration, an addendum, or no further documentation.

- (c) *Once a project has been approved, the lead agency's role in project approval is completed, unless further discretionary approval on that project is required. Information appearing after an approval does not require reopening of that approval. If after the project is approved, any of the conditions described in subdivision (a) occurs, a subsequent EIR or negative declaration shall only be prepared by the public agency which grants the next discretionary approval for the project, if any. In this situation no other responsible agency shall grant an approval for the project until the subsequent EIR has been certified or subsequent negative declaration adopted.*
- (d) *A subsequent EIR or subsequent negative declaration shall be given the same notice and public review as required under Section 15087 or Section 15072. A subsequent EIR or negative declaration shall state where the previous document is available and can be reviewed.*

Pursuant to CEQA Guidelines Section 15163:

- (a) *The Lead or Responsible Agency may choose to prepare a Supplement to an EIR rather than a Subsequent EIR if:
 - (1) *any of the conditions described in Section 15162 would require the preparation of a Subsequent EIR, and*
 - (2) *only minor additions or changes would be necessary to make the previous EIR adequately apply to the project in the changed situation.**
- (b) *The supplement to the EIR need contain only the information necessary to make the previous EIR adequate for the project as revised.*
- (c) *A supplement to an EIR shall be given the same kind of notice and public review as is given the draft EIR under Section 15087.*
- (d) *A supplement to an EIR may be circulated by itself without recirculating the previous draft or final EIR.*
- (e) *When the agency decides whether to approve the project, the decision-making body shall consider the previous EIR as revised by the supplemental EIR. A finding under Section 15091 shall be made for each significant effect shown in the previous EIR as revised.*

As further described in the Environmental Analysis and Conclusion section herein, the City has determined through the analysis provided that the proposed incorporation of the Housing Element will not trigger the conditions described in CEQA Guidelines Section 15162 or Section 15163 and the accompanying explanation requested in CEQA Guidelines Section 15164(e).

Pursuant to CEQA Guidelines Section 15164:

- (a) *The lead agency or responsible agency shall prepare an addendum to a previously certified EIR if some changes or additions are necessary but none of the conditions described in Section 15162 calling for preparation of a subsequent EIR have occurred.*

- (b) *An addendum to an adopted negative declaration may be prepared if only minor technical changes or additions are necessary or none of the conditions described in Section 15162 calling for the preparation of a subsequent EIR or negative declaration have occurred.*
- (c) *An addendum need not be circulated for public review but can be included in or attached to the final EIR or adopted negative declaration.*
- (d) *The decision making body shall consider the addendum with the final EIR or adopted negative declaration prior to making a decision on the project.*
- (e) *A brief explanation of the decision not to prepare a subsequent EIR pursuant to Section 15162 should be included in an addendum to an EIR, the lead agency's findings on the project, or elsewhere in the record. The explanation must be supported by substantial evidence.*

Therefore, in accordance with CEQA Guidelines Section 15164, the City, as the Lead Agency, has prepared this Addendum (Addendum No. 1) to the previously certified *Burbank2035* EIR.

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4 Scope of Addendum

The scope of this Addendum is limited to adoption of the 2014-2021 Burbank Housing Element and its incorporation into the *Burbank2035* General Plan.

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5 Project Description

5.1 Environmental Setting

The Environmental Impact Report (EIR) was approved for the adoption and implementation of *Burbank2035* and the Greenhouse Gas Reduction Plan (GGRP). The EIR addressed the impacts related to the adoption and implementation of updated Air Quality and Climate Change, Land Use, Mobility, Noise, Open Space and Conservation, and Safety Elements. The proposed Housing Element is one of the seven General Plan Elements mandated by the State of California (Sections 65580 to 65589.8 of the California Government Code). This Addendum addresses the adoption and implementation of the 2014-2021 Housing Element and its incorporation into *Burbank2035*.

5.2 Proposed Changes

A main component of the Housing Element is the identification of sites for future housing development and evaluation of the adequacy of these sites for fulfilling the City's share of the regional housing needs. Burbank is largely built out, with few remaining vacant residential sites; thus, future housing growth primarily will be accommodated on underdeveloped sites in existing residential neighborhoods and in underutilized commercial areas. The Burbank 2014-2021 Housing Element identifies capacity for an additional 3,306 residential units, consistent with the uses set forth in the Land Use Element and shown in Table 1 (Summary of Residential Sites Inventory).

**Table 1
Summary of Residential Sites Inventory**

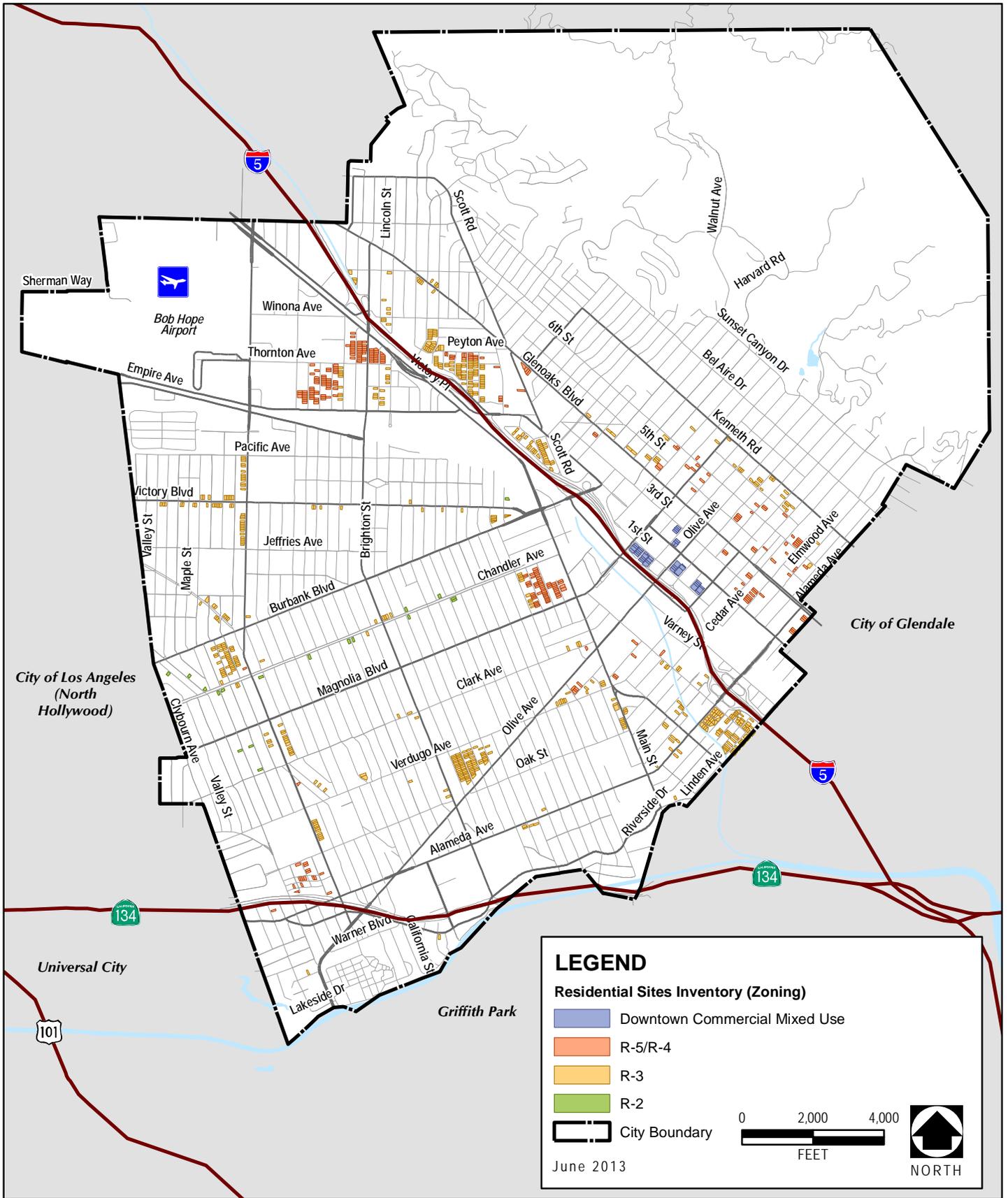
General Plan Land Use Category	Zoning District	# of Sites	Acreage	Maximum Density ¹ (units per acre)	Projected Additional Unit Capacity (realistic units) ²
High Density Residential	R-4/R-5	26	28.0	43	961
		14	5.7	31	191
		53	6.1	21	130
Medium Density Residential	R-3	42	51.9	27	1,099
		44	16.0	21	266
		141	18.8	18	240
Low Density Multiple Family Residential	R-2	22	3.9	14	44
<i>Multiple Family Totals</i>		342	130.4	--	2,931
Downtown Commercial	BCC-2	6	9.7	87	335 ³
<i>Subtotal</i>		348	140.1	--	3,266
Second Dwelling Units	R-1	See discussion on second dwelling units			40
TOTAL PROJECTED ADDITIONAL UNIT CAPACITY					3,306

Source: *Burbank2035 Draft Housing Element, June 2013*

Notes:

1. Highest densities are allowed on larger sites.
2. Calculates 80 percent of maximum density to yield realistic units.
3. Conservatively estimates that development would occur at 43 units/acre.

Specific locations of the identified sites are shown on Exhibit 1 (Sites Inventory). As seen on Exhibit 1, the sites are scattered throughout Burbank with clusters along Interstate 5 (I-5) and north of Olive Avenue and Brighton Street.



Source: Burbank2035 Draft Housing Element, June 2013

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6 Environmental Analysis

To adequately assess the project's compliance with the certified *Burbank2035* EIR, the following environmental analysis has been prepared. The analysis addresses each of the Appendix G Initial Study checklist topics provide in the State CEQA Guidelines. Applicable mitigation measures from the certified *Burbank2035* EIR are identified for each topic.

6.1 Aesthetics and Visual Quality

The proposed project is the adoption and implementation of the 2014-2021 Housing Element. The project is a policy document and does not authorize any specific development. The Housing Element would result in the adoption and implementation of housing policies that could encourage new housing production on the vacant and underutilized residential sites identified in the Housing Element, and consistent with adopted land use policy. The proposed project is required to comply with all of the *Burbank2035* EIR mitigation measures.

There are no officially designated scenic highways under the California Department of Transportation in the City of Burbank. Therefore, the certified *Burbank2035* EIR did not address scenic highways. The City does, however, provide view of the Verdugo Mountains and the Santa Ana Mountains. Implementation of existing *Burbank2035* policies and programs will reduce impacts of new development on scenic views and on the introduction of light and glare sources to levels of less than significant. The certified *Burbank2035* EIR included Mitigation Measure 4.1-3 that requires the preparation of a shadow analysis and the establishment of height requirements to address the impact to shadow-sensitive uses.

Because the Housing Element is consistent with the Land Use Element and does not propose different types of intensities of development, implementation of the Housing Element will not result in a greater impact to scenic vistas or resources, visual quality or character of the site or surroundings, result in sunlight-blocking structures near shadow-sensitive uses, or create new substantial light or glare than those identified in the *Burbank2035* EIR with the incorporation of Mitigation Measure 4.1-3. The proposed project will have a less than significant impact on aesthetics and visual quality and will be consistent with the aesthetics analysis in the *Burbank2035* EIR.

Applicable Mitigation Measures

- 4.1-3: The City of Burbank shall add the following measures to Program LU-1 to amend the Zoning Ordinance to address the potential for new structures to cause shadow impacts on shadow-sensitive uses:
- Require a shadow analysis for new structures proposed over 70 feet in height that would be adjacent to a shadow-sensitive public use such as, but not limited to, a park, pedestrian-oriented outdoor space, or restaurant with outdoor seating area.

- Establish standards to ensure new development over 70 feet in height does not shade shadow-sensitive uses for more than three hours between the hours of 9:00 a.m. and 3:00 p.m. Pacific Standard Time (between late October and early April), or for more than four hours between the hours of 9:00 a.m. and 5:00 p.m. Pacific Daylight Time (between early April and late October). Standards could include building spacing, building orientation, or step-backs.

6.2 Agriculture and Forestry Resources

The proposed project is the adoption and implementation of the 2014-2021 Housing Element which is a policy document and will not authorize specific development. The certified *Burbank2035* EIR found no impacts would occur related to mapped farmland, conflicts with existing zoning for agricultural uses, or cause the conversion of agricultural to non-agricultural land because these types of resources do not occur within the City. Therefore, because the Housing Element is consistent with the Land Use Element, relying upon buildout of the same uses, the proposed project could not impact such resources. The City does not contain forest or timberland resources. As concluded in the certified *Burbank2035* EIR, no impact will occur.

6.3 Air Quality

The certified *Burbank2035* EIR identified potentially significant air quality impacts related to short- and long-term exceedance of South Coast Air Quality Management District (SCAQMD) daily pollutant emissions thresholds. Because no development is associated with the proposed Housing Element, air quality impacts have been analyzed here qualitatively.

It may be the case that the construction and operation of some future large-scale housing projects pursuant to *Burbank2035* would generate short- and long-term emissions that would exceed the SCAQMD's thresholds of significance for an individual project. Implementation of General Plan policies will reduce short- and long-term emissions by linking employment and residential centers with transit and alternative transit modes, requiring new development to add pedestrian infrastructure, and expanding bicycle infrastructure. However, potential impacts remained substantial and were determined to be significant and unavoidable. In addition, implementation of *Burbank2035* would allow sensitive land uses such as residential use within corridors adjacent to sources of diesel particulate matter. Mitigation Measure 4.3-5 of the certified *Burbank2035* EIR requires future project proponents to prepare health risk assessments (HRA) as part of the standard environmental review when projects could have associated air emissions that have been designated as a toxic air contaminant. Although Mitigation Measure 4.3-5 would require an HRA, emissions of future projects cannot be known at this time and would need to be addressed on a case-by-case basis. As a result, the EIR identified this impact as significant and unavoidable.

Although short- and long-term criteria pollutant emissions impacts and toxic air contaminant impacts were found to be significant and unavoidable, based on this analysis and considering that any future development projects that result from implementation of

the Housing Element would be subject to Mitigation Measure 4.3-5 and all General Plan policies to reduce criteria pollutant emissions, the proposed project will not result in air quality impacts outside of the scope of the previously certified *Burbank2035* EIR.

Applicable Mitigation Measures

4.3-5: The City of Burbank shall modify *Burbank2035* Implementation Program AQCC-4 as follows to address the potential for TAC impacts:

Program AQCC-4: Health Risk Assessments for Stationary and Mobile Sources

Require project proponents to prepare health risk assessments in accordance with SCAQMD-recommended procedures as part of environmental review when projects could have associated air emissions that have been designated by the State of California as a toxic air contaminant or, similarly, by the federal government as a hazardous air pollutant.

Also require health risk assessments for projects that would place sensitive land uses near Bob Hope Airport, the UPRR rail line, or major freeways or arterials. (Major freeways, for these purposes, are I-5 and SR 134). In general, apply the ARB Air Quality and Land Use Handbook for recommendations on siting distances for sensitive or noxious uses. Site-specific analysis may include dispersion modeling and/or a health risk assessment, consistent with applicable guidance from SCAQMD. If required to reduce potentially significant impacts, the City shall require the applicant to identify and incorporate feasible mitigation measures. Such measures could include, but are not limited to: including tiered plantings of trees to reduce particulate matter concentrations; installing air filtration systems to reduce ambient particulate matter concentrations, and locating air intakes and windows to reduce particulate matter exposure.

Agency/Department: Community Development Department
Funding Source: Development fees
Time Frame: Ongoing

6.4 Biological Resources

As a policy document, the proposed project will not have an impact on sensitive or special status species, native resident or migratory fish or wildlife species or corridors, riparian habitat, wetlands, or other sensitive natural communities. Neither will the project conflict with adopted conservation plans or any other biological resources, as no development would directly result from the implementation.

The certified *Burbank2035* EIR identified suitable habitat for 11 special-status plant species within the planning area. Any future development would be subject to all General Plan policies and programs which would reduce the potential for direct and indirect

impacts on special-status species within the City. In addition, *Burbank2035* does not include land use changes that would convert existing open space areas containing native vegetation or habitat to developed uses. With the implementation of all General Plan policies, the proposed project will not result in biological resource impacts outside of the scope of the previously certified *Burbank2035* EIR.

6.5 Cultural Resources

Adoption and implementation of the proposed Housing Element would not authorize all future development as it is a policy document. The certified *Burbank2035* EIR determined that impacts on historic resources would be potentially significant since various resources are listed in or are eligible for listing in the National Register of Historic Places (NRHP) and/or the California Register of Historic Resources (CRHR), or as a California Point of Historical Interest. Parts of the City have not been surveyed, but it is likely that more resources exist. Implementation of the General Plan could impact known as well as unknown historic resources. Future development of vacant, undisturbed land may affect the integrity of an as-yet unknown archaeological site. Mitigation Measure 4.6-1 requires evaluation by a qualified architectural historian for projects involving buildings constructed more than 45 years prior to the project application, and requires compliance with the Historic Resource Management Ordinance. In addition, it requires the evaluation by a qualified archeologist for projects involving ground-disturbing activities on previously undisturbed land. Because these measures may not be feasible, and because permitted exemptions from the requirements may occur, impacts to historic and archeological resources were identified as significant and unavoidable even with mitigation.

Portions of the planning area are underlain by potential fossil-bearing Pleistocene non-marine sediment and Holocene alluvium. Future development on vacant land could result in ground-disturbing activities with the potential for uncovering fossil remains. Implementation of General Plan policies and Mitigation Measure 4.6-4 requiring a qualified paleontologist to evaluate uncovered resources reduces the impact to less than significant.

Adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. With the implementation of all General Plan policies and EIR Mitigation Measures, the proposed project will not result in cultural resource impacts outside of the scope of the previously certified *Burbank2035* EIR.

Applicable Mitigation Measures

4.6-1: The City of Burbank shall modify *Burb3ank2035* Implementation Program LU-4 as follows to address the potential for substantial adverse change to historical resources:

Program LU-4: Historic Preservation Plan

To reduce impacts to both known and as-yet-known historical resources within Burbank, the City shall:

- Review, revise, and maintain the Historic Preservation Plan to ensure that it is informed by current resource data and its goals and policies are consistent with the Land Use Element.
- Establish a list of Eligible Historic Resources to be maintained by the Community Development Director. Update the list of Eligible Historic Resources every five (5) years to identify as-yet-unknown historical resources (as defined in State CEQA Guidelines Section 15064.5) as potential resources are identified through citywide surveys and on a project-by-project basis.
- Periodically review and revise the Historic Resources Management Ordinance and preservation incentives to account for new resources as they are identified.
- Establish a process and criteria to locally designate historic districts.
- Require evaluation by a qualified architectural historian for projects subject to CEQA involving buildings constructed more than 45 years prior to the project application. If the evaluation determines that historical resources (as defined in State CEQA Guidelines Section 15064.5) would be adversely affected, the City shall require the proposed project to comply with Section 10-1-928 of the Historic Resource Management Ordinance.
- Require assessment by a qualified archeologist for projects subject to CEQA involving ground-disturbing activities on previously undisturbed land to identify the potential to encounter buried historical resources (as defined in State CEQA Guidelines Section 15064.5). If the assessment determines that buried resources may be present, the City shall require preparation and implementation of a treatment plan outlining measures for monitoring, data recovery, and/or handling inadvertent discoveries.

Agency/Department: Community Development Department
Funding Source: Grant funds, general fund
Time Frame: Ongoing; identify historic districts within five (5) years of *Burbank2035* adoption; historic resource list updates every five (5) years

4.6-2: Implement Mitigation Measure 4.6-1.

4.6-4: The City of Burbank shall add the following bullet item to *Burbank2035* Implementation Program OSC-7:

- If paleontological resources are discovered during earthmoving activities associated with future development projects, the construction crew shall immediately cease work in the vicinity of the find and notify the City. The project applicant(s) shall retain a qualified paleontologist to evaluate the

resource and prepare a recovery plan in accordance with Society of Vertebrate Paleontology guidelines (1996). The recovery plan shall include, but is not limited to, a field survey, construction monitoring, sampling and data recovery procedures, museum storage coordination for any specimen recovered, and a report of findings. Recommendations in the recovery plan that are determined by the lead agency to be necessary and feasible shall be implemented before construction activities can resume at the site where the paleontological resources were discovered.

4.6-5: Implement Mitigation Measure 4.6-1.

4.6-6: Implement Mitigation Measure 4.6-1.

4.6-8: Implement Mitigation Measure 4.6-4.

6.6 Energy

The proposed project consists of the adoption and implementation of the 2014-2021 Housing Element. The previously certified *Burbank2035* EIR determined that no significant impacts related to short- and long-term energy consumption would result. In addition, *Burbank2035* policies and programs are anticipated to increase alternative fuel consumption and continue to provide for the recycling of non-renewable resources. Like *Burbank2035*, the proposed Housing Element is a program-level document that would not result in direct development, but will guide future development in the planning area. The proposed project will not result in a greater impact related to energy than the *Burbank2035* General Plan.

6.7 Geology/Soils

The proposed project is the adoption of the 2014-2021 Housing Element which does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR.

The certified *Burbank2035* EIR concluded that geologic impacts related to seismic ground-shaking, ground failure, landslides, erosion, expansive soils, lateral spreading, subsidence, and liquefaction are less than significant with the adherence to the California Building Code.

Because the Housing Element is consistent with the Land Use Element, the proposed project will not result in any different or more severe impact to people or structures due to earthquake faults, seismic ground shaking, ground failure, landslides, erosion, expansive soils, lateral spreading, subsidence, or liquefaction than analyzed in the certified *Burbank2035* EIR. All future development as a result of the proposed Housing Element will be required to comply with California Building Code requirements, as well as *Burbank2035* General Plan policies and programs that include a requirement for future projects to be subject to site-specific geotechnical review within hazard areas. With the continued application of General Plan policies and programs, less than significant impact related to geology and soils will occur. The proposed project falls within the scope of the analysis in the certified *Burbank2035* EIR.

6.8 Greenhouse Gas Emissions

The previously certified *Burbank2035* EIR found that no significant impacts related to greenhouse gas emissions and climate change would occur. Adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. Although *Burbank2035* does not authorize the construction of any specific project, future project development could potentially exceed SCAQMD's proposed operational thresholds in the short- and long-term. Implementation of General Plan policies and the Greenhouse Gas Reduction Plan (GGRP) would influence construction and design to reduce long-term operational emissions. Mitigation Measures 4.4-1a, 4.4-1b, and 4.4-1c address impacts associated with GHG emissions generated by future construction. With the application of General Plan and GGRP policies and Mitigation Measures 4.4-1a, 4.4-1b, and 4.4-1c to future development, less than significant impacts related to GHG emissions will occur. The proposed project falls within the scope of the analysis in the *Burbank2035* EIR.

Applicable Mitigation Measures

4.4-1a: To reduce construction-generated GHG emissions, projects seeking discretionary approval from the City shall implement all feasible measures for reducing GHG emissions associated with construction that are recommended by the City and/or SCAQMD at the time individual portions of the site undergo construction.

The project applicant(s) for any particular discretionary project may submit a report to the City that substantiates why specific measures are considered infeasible for construction of that particular discretionary project and/or at that point in time. By requiring that the list of feasible measures be established prior to the selection of a primary contractor, this measure requires that the ability of a contractor to effectively implement the selected GHG reduction measures be inherent to the selection process.

The recommended measures for reducing construction-related GHG emissions at the time of writing this EIR are listed below. The list will be updated as new technologies or methods become available. The project applicant(s) shall, at a minimum, be required to implement the following:

- Improve fuel efficiency of construction equipment:
 - reduce unnecessary idling (modify work practices, install auxiliary power for driver comfort);
 - perform equipment maintenance (inspections, detect failures early, corrections);
 - train equipment operators in proper use of equipment;
 - use the proper size of equipment for the job; and
 - use equipment with new technologies (repowered engines, electric drive trains).

- Use alternative fuels for electricity generators and welders at construction sites such as propane or solar, or use electrical power.
- Use an ARB-approved low-carbon fuel for construction equipment. Emissions of NOX for the use of low carbon fuel must be reviewed and increase mitigated. Additional information about low-carbon fuels is available from ARB's Low Carbon Fuel Standard Program.
- Reduce electricity use in the construction offices by using best-available technology and replacing heating and cooling units with more efficient ones.
- Recycle or salvage nonhazardous construction and demolition debris.
- Use locally sourced or recycled materials for construction materials (goal of at least 20 percent based on costs for building materials, and based on volume for roadway, parking lot, sidewalk, and curb materials).
- Develop a plan to efficiently use water for adequate dust control. This may consist of the use of nonpotable water from a local source.

4.4-1b: As a part of a contractor demolition package, require compliance with the City of Burbank Construction and Demolition Ordinance. Work with contractors to share best practices on building recycling and reuse and demolition techniques to minimize waste, dust generation, water and energy use and other impacts of construction and demolition work.

4.4-1c: Upgrade the BMC to incorporate California Green Building Standards Code requirements on a regular and timely manner as mainline construction practices develop and new materials and building products become available, with the goal of meeting the state's Net Zero Energy goals by 2020.

6.9 Hazards & Hazardous Materials

The proposed project includes the adoption and implementation of the 2014-2021 Housing Element. The certified *Burbank2035* EIR concluded that impacts related to hazards and hazardous materials are less than significant with adherence to and the enforcement of existing federal, state, and local laws and regulations along with *Burbank2035* policies and programs.

Adoption of the proposed Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. Thus, the proposed project will not result in a greater impact to the public or environment due to the transport, use, or disposal of hazardous materials relative to the impacts identified in the *Burbank2035* General Plan. In addition, Bob Hope International Airport is located in Burbank. With implementation of General Plan policies requiring the City to maintain consistency with the Los Angeles County Airport Land Use Plan, aircraft-related impacts will be reduced to a less-than-significant level. Similarly, as

concluded in the certified *Burbank2035* EIR, the project will not interfere with an adopted emergency response or evacuation plan, and will not expose people or structures to wildland fires. The certified *Burbank2035* EIR concludes that impacts will be less than significant. The proposed project falls within the scope of the analysis in the certified *Burbank2035* EIR.

6.10 Hydrology/Water Quality

The proposed project includes the adoption and implementation of the 2014-2021 Housing Element. The City of Burbank is generally built out with urban development, with the exception of hillside open space areas and parks. Designated open space and park areas will remain unchanged and permeable with adoption of the Housing Element, as it does not involve any construction activity or propose future development at any location not already analyzed in the certified *Burbank2035* EIR.

The certified *Burbank2035* EIR concludes that impacts will be less than significant with regard to the flooding, water quality, and drainage. With implementation of General Plan policies, the proposed project will not increase stormwater runoff, decrease groundwater recharge, alter drainage systems, result in increased erosion, increase flooding potential, or degrade water quality. Because *Burbank2035* and the proposed Housing Element encourage infill development projects, limited new impervious surfaces would result from future development associated with the project. The proposed project falls within the scope of the analysis in the certified *Burbank2035* EIR.

6.11 Land Use/Planning

The proposed Housing Element is a policy document and will not result in the division of a community because it does not authorize any specific development. Adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. The Housing Element is consistent with the Land Use Element of the *Burbank2035* General Plan because it demonstrates how the Land Use Element accommodates the City's regional housing needs within the use types and intensities already established in *Burbank2035*. There is no habitat conservation plan or natural community conservation plan located in the project area. Therefore, no impact could occur related to these issues as concluded in the certified *Burbank2035* EIR. Future development would be consistent with the use and development standards adopted in the Land Use Plan, as analyzed in the certified *Burbank2035* EIR. The proposed project will not result in land use impacts outside of the scope of the certified *Burbank2035* EIR.

6.12 Mineral Resources

The proposed Housing Element is a policy document that will not authorize any new development. The certified *Burbank2035* EIR identified that the City has one area designated as MRZ-2, as determined by the California Department of Conservation-Division of Mines and Geology, which indicates an area of known mineral resources. The certified *Burbank2035* EIR found that impacts due to the loss of mineral resources would be less than significant since no mining has occurred historically and the MRZ-2 area has been urbanized. The proposed project will not result in a greater impact to mineral

resources than that analyzed in the certified *Burbank2035* EIR because adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. The project falls within the scope of the analysis in the certified *Burbank2035* EIR.

6.13 Noise

The proposed project includes the adoption and implementation of the 2014-2021 Housing Element. Adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. The certified *Burbank2035* EIR determined that future development impacts related to temporary, periodic, and permanent noise and vibration would be significant. Implementation of General Plan goals and the Burbank Municipal Code Noise Control Ordinance would limit exposure of noise sensitive uses to excessive noise levels. Bob Hope International Airport is located in the northwestern portion of the City. Sensitive land uses located within the 65 dBA CNEL contour will be impacted by aircraft noise. However, because the Housing Element is consistent with the Land Use and Noise Elements, no new or more severe impacts would result due to adoption of the Housing Element. The proposed project is within the scope of the noise analysis of the certified *Burbank2035* EIR.

6.14 Population/Housing

The proposed Housing Element identifies vacant and underutilized residential properties with potential for future development to address regional housing needs and how housing can be accommodated within the existing Land Use Element. Adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. Because the project does not involve development, it will not directly result in the displacement of people or housing.

The certified *Burbank2035* EIR determined that the projected increase in population growth associated with implementation of land use policy would result in a significant impact. However, because the Housing Element is consistent with the Land Use Element, no new or more severe impacts would result due to adoption of the Housing Element. The proposed project is within the scope of the population and housing analysis of the certified *Burbank2035* EIR.

6.15 Public Services

The proposed Housing Element is a policy document that will not authorize any new development. The certified *Burbank2035* EIR determined that impacts to public services will be less than significant with implementation of General Plan policies and programs. Because the Housing Element demonstrates how the Land Use Plan set forth in the Land Use Element is sufficient to house projected population, the proposed project will not result in a greater impact or need for public service facilities, including fire and police facilities, schools, parks, and other public facilities than that analyzed in the certified *Burbank2035* EIR. Adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in

the certified *Burbank2035* EIR. Implementation of General Plan policies would require the continued funding and adequate staffing of police and fire facilities and the provision of new parks and recreation facilities. In addition, Education Code Section 17620 allows the City and school district to collect developer fees to provide adequate educational facilities. The certified *Burbank2035* EIR found impacts on public services to be less than significant, and the proposed project is within the scope of this determination.

6.16 Recreation

The proposed Housing Element is a policy document that will not authorize any new development, but identifies vacant and underutilized residential sites for development at maximum allowed densities. Higher residential densities will result in greater demand for parks and recreation services. As determined by the certified *Burbank2035* EIR, implementation of General Plan policies and programs would require provision of new parks and recreation facilities, reducing the impact to less than significant. Because adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR, the proposed project is within the scope of the certified *Burbank2035* EIR and will not result in a greater impact to recreation facilities.

6.17 Transportation/Traffic

The proposed Housing Element is a policy document that will not authorize any new development. The proposed project would not result in a greater impact to transportation and traffic than analyzed in the certified *Burbank2035* EIR. Adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR.

The certified *Burbank2035* EIR determined that traffic impacts would be significant and unavoidable at seven intersections, even with the incorporation of mitigation measures. A traffic impact analysis was prepared for *Burbank2035* by *Fehr & Peers*, dated July 2012, to determine the trips generated and traffic impacts resulting from build-out of the *Burbank2035* General Plan. The certified EIR indicated that 16 of the 35 analyzed intersections are projected to operate at LOS E or F with implementation of *Burbank2035*. Implementation of Mitigation Measure 4.16-1a requiring a Citywide Signal Control System (CSCS) and Mitigation Measure 4.16-1b implementing intersection improvements would result in the impacts at nine intersections being reduced to less-than-significant levels. As stated in the certified EIR, mitigation is not feasible at the remaining seven intersections, resulting in significant and unavoidable impacts. Adoption and implementation of the proposed Housing Element would not include changes to any land use or allowed densities; therefore, the proposed project is within the scope of the analyzed General Plan build-out scenario.

With regard to conflicts with the Los Angeles County Congestion Management Program or changes in air traffic patterns at Bob Hope International Airport, the certified EIR concluded that impacts would be less than significant. Because *Burbank2035* and the proposed Housing Element are program-level documents and will not directly result in or approve development, there will be less than significant impacts related to design

hazards, inadequate emergency access, and public transit, bicycle, and pedestrian facilities.

Applicable Mitigation Measures

- 4.16-1a: The City of Burbank shall complete implementation of the Citywide Signal Control System (CSCS) and apply signal optimization at all the 35 key intersections identified in the Transportation Analysis Report.
- 4.16-1b: The City of Burbank shall implement the following intersection improvements:
- Hollywood Way and Thornton Avenue (Intersection #2). Provide one exclusive left-turn lane, two through lanes, and one shared through/right-turn lane on northbound and southbound approaches. The existing right-of-way on Hollywood Way is 100 feet; no additional right-of-way is needed and improvements comply with the goals and policies of *Burbank2035*.
 - Hollywood Way and Verdugo Avenue (Intersection #6). Provide a second exclusive left-turn lane, two through lanes, and a new exclusive right-turn lane in the southbound approach. Modify signal phasing on the southbound approach from permitted to protected. The existing right-of-way on Hollywood Way is 100 feet; no additional right-of-way is needed and improvements comply with the goals and policies of *Burbank2035*.
 - Pass Avenue and Olive Avenue (Intersection #9). Widen the eastbound approach to provide two exclusive left-turn lanes and three through lanes. The existing right-of-way on Olive Avenue is 100 feet; no additional right-of-way is needed. This improvement has been previously identified as a mitigation measure in the Warner Brothers Studio Master Plan and improvements comply with the goals and policies of *Burbank2035*.
 - Buena Vista Street and San Fernando Boulevard (Intersection #16). Restripe the eastbound approach to provide two exclusive left-turn lanes, and one shared through/right-turn lane. The existing right-of-way on San Fernando Boulevard is 70 feet; no additional right-of-way is needed and improvements comply with the goals and policies of *Burbank2035*. This mitigation should be completed concurrently with the railroad grade separation at Buena Vista Street.
 - Buena Vista Street and Olive Avenue (Intersection #22). Reconfigure the eastbound approaches to provide two exclusive left-turn lanes, one through lane, and one shared through/right-turn lane on both approaches. Restripe the westbound approach to provide two exclusive left-turn lanes, two through lanes, and one exclusive right-turn lane. Modify signal phasing on the eastbound and westbound approaches from protected/permitted to protected. Restrict parking along the westbound approach for 100 feet. The existing right-of-way on Olive Avenue is 100

feet; no additional right-of-way is needed and improvements comply with the goals and policies of *Burbank2035*.

- Victory Boulevard and Olive Avenue (Intersection #27). Restripe the southbound, westbound and eastbound approaches to provide two exclusive left-turn lanes, two through lanes, and one exclusive right-turn lanes. Modify signal phasing on the southbound, eastbound and westbound approaches from protected/permitted to protected. The existing right-of-way approach is 100 feet; no additional right-of-way is needed and improvements comply with the goals and policies of *Burbank2035*.

4.16-7: Implement Mitigation Measures 4.16-1a and 4.16-1b.

6.18 Utilities/Service Systems

The proposed Housing Element is a policy document that will not authorize any new development. The proposed project will not result in a greater impact or need of utility and service systems—including wastewater, sewer, solid waste, and electrical—since adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR. The certified *Burbank2035* EIR concluded that demand for water supplies would be significant due to the potential increase in residential and nonresidential use relative to existing conditions. Implementation of General Plan policies would result in water conservation and the requirement for new developments to show adequate water supply; however, the uncertain future of water supply to the planning area would result in a significant and unavoidable impact. The proposed project is within the scope of the analysis in the certified *Burbank2035* EIR, and no new or more severe impacts would result.

6.19 Mandatory Findings of Significance

Because adoption of the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR, the proposed project will not result in any greater impact than reported in the certified *Burbank2035* EIR relative to the quality of the environment, habitat of fish or wildlife, endangered plants or animals, or impact examples of California history or prehistory.

The certified *Burbank2035* EIR determined that cumulative impacts would result in the following areas: exceedance of criteria pollutant emissions, archaeological and paleontological resources, temporary and long-term noise, construction vibration, population growth, water supply, and roadway level of service. All other cumulative impacts were determined to be less than significant.

The project would not result in a cumulative impact or considerable contribution to an existing cumulative impact beyond those reported in the certified *Burbank2035* EIR because the proposed project does not involve any construction activity and does not

propose future development at any location not already analyzed in the certified *Burbank2035* EIR. The project is within the scope of the cumulative impact analysis of the certified *Burbank2035* EIR.

The proposed project will not result in greater impacts to human beings, either directly or indirectly, than that analyzed in certified *Burbank2035* EIR because the Housing Element does not involve any construction activity and does not propose future development at any location not already analyzed in the certified *Burbank2035* EIR.

6.20 Statement of Overriding Considerations

The proposed project will result in the adoption and implementation of the Burbank 2014-2021 Housing Element that is consistent with the goals and objectives of the *Burbank2035* General Plan as outlined in the certified EIR. The proposed Housing Element will contribute to project benefits; therefore, the proposed project will not impact the Statement of Overriding Considerations adopted for the certified *Burbank2035* EIR.

The *Burbank2035* EIR found that impacts related to air quality, cultural resources, noise, vibration, population growth, water supply, and roadway level of service could not be fully mitigated to less than significant levels after consideration of all feasible mitigation measures. Therefore, along with the certification of the *Burbank2035* EIR and Greenhouse Gas Reduction Plan (GGRP), the City of Burbank adopted a Statement of Overriding Considerations. In the Statement of Overriding Considerations, the City found that the project's social, economic, and environmental benefits outweighed the potentially significant and unavoidable adverse impacts of the project on the environment and made the finding that due to the project benefits, those potentially adverse impacts were acceptable. The proposed Housing Element is consistent with that determination and will further add to project benefits.

As outlined in the Statement of Overriding Considerations in the certified *Burbank2035* EIR, *Burbank2035*'s benefits included:

- a. The Burbank2035 process provides the necessary information and analysis to allow decision makers and the public to identify consensus goals for the future. Burbank2035 also identifies the policies and actions that are necessary to achieve these goals between the present and 2035, while also fulfilling legal requirements in California for comprehensive planning. The combined narrative and diagrammatic information on Burbank2035 represents the City's overarching policy direction for physical development and conservation. Burbank2035 informs decision makers, City staff, property owners, property developers and builders, and the general public regarding the City's approach to managing land use change.*

This benefit will be enhanced with the proposed project.

- b. Burbank2035 balances vision with practicality. In the future, there will be opportunities for investment and community advancement; there will also be times requiring restraint and conservation. Regardless of circumstances, Burbank's decisions will focus on managing growth within its boundaries, strengthening*

neighborhoods and businesses, making streets places for people, and preserving the resources that together make Burbank a desirable place to live, work, and play.

This benefit will be enhanced with the proposed project.

- c. Burbank2035 reflects the priorities of Burbank's people. Although certain elements of Burbank2035 are required by State law, the customized goals, policies, and actions of Burbank2035 are specific to Burbank based on the visions and goals.*

This benefit remains unchanged with the proposed project.

- d. The framework for land use change provided in Burbank2035 allows the City and other public service providers (such as the community services districts, public utility districts, fire districts, water and irrigation districts, and school districts) to plan for services and facilities consistent with Burbank2035. Burbank2035 is also the basis for all other planning efforts, such as specific plans, community plans and redevelopment plans.*

This benefit remains unchanged with the proposed project.

- e. Burbank2035 is designed to increase population as well as job opportunities. The Land Use Diagram provides various employment development opportunities in multiple land use designations. Burbank2035 has provided substantial flexibility for long-term population, commercial, and employment growth. There is sufficient planned development capacity in the City to accommodate projected population growth and the City's goals for job growth and economic development through 2035.*

This benefit remains unchanged with the proposed project.

- f. Burbank2035 provides the City with a guide for day-to-day decision making toward long-term prosperity and sustainability. Together, the Burbank2035 Elements are a comprehensive statement of the goals, policies, standards, and implementation measures for managing growth and conservation within Burbank.*

This benefit remains unchanged with the proposed project.

- g. Burbank2035 contains a variety of policies and actions that incorporate the latest State and federal regulations on air quality management, water quality protection, cultural resources, hazards and hazardous materials, and other key topics. Burbank2035 reflects the existing on-the-ground land use context, which has changed substantially since the last update.*

This benefit remains unchanged with the proposed project.

- h. The proposed project also includes the Greenhouse Gas Reduction Plan (GGRP) designed to help the City reduce its greenhouse gas emissions. The GGRP describes how the City will assist the State in fulfilling its obligations under Assembly Bill (AB)*

32. *The City is adopting the GGRP as an implementing action for Burbank2035 to meet the goals and implement the policies set forth in the Air Quality and Climate Change Element. The GGRP describes measures intended to reduce greenhouse gas (GHG) emissions within City operations and the community at-large.*

This benefit remains unchanged with the proposed project.

7 Conclusion

This Addendum addresses whether the impacts associated with the adoption and implementation of the proposed 2014-2021 Housing Element are more severe than those identified in the certified *Burbank2035* EIR. Based upon the analysis provided in this Addendum, the City finds, pursuant to CEQA Guidelines Section 15164, that:

1. The proposed adoption and incorporation of the 2014-2021 Housing Element into the *Burbank2035* General Plan is not a substantial change to the previously approved *Burbank2035* General Plan Update; and
2. The environmental setting and circumstances under which the proposed Housing Element will be implemented are not substantially different from the setting identified in the certified *Burbank2035* EIR; and
3. No new information that could not have been known at the time the certified *Burbank2035* EIR was certified involving any of the factors listed in CEQA Guidelines Sections 15162(a)(3)(A) through 15162(a)(3)(D) has become known.